UNITED NATIONS DEVELOPMENT PROGRAMME Office of Audit and Investigations



AUDIT

OF

UN WOMEN AFGHANISTAN

ENDING VIOLENCE AGAINST WOMEN-AFGHAN WOMEN PROTECTION
(Directly Implemented Project No. 86906)

Report No. 1702

Issue Date: 14 September 2016



Report on the Audit of UN Women Ending Violence Against Women-Afghan Women Protection (Project No. 86906) Executive Summary

The UNDP Office of Audit and Investigations (OAI), through KPMG SA (the audit firm), from 19 to 29 June 2016, conducted an audit of 'Ending Violence Against Women-Afghan Women Protection' (Project No. 86906) (the Project), which is directly implemented and managed by the UN Women Country Office in Afghanistan (the Office). The last audit of the Project was conducted in 2015 and covered project expenditure from 1 January to 31 December 2014.

The audit firm conducted a financial audit to express an opinion on whether the financial statements present fairly, in all material aspects, the Project's operations. The audit covered the Project's Trial Balance Report, which includes expenditure for the period from 1 January to 31 December 2015 and the Statement of Assets as of 31 December 2015. The audit did not include expenditures processed and approved outside of the country (such as by the UN Women Regional Centres and UN Women Headquarters).

The audit was conducted under the general supervision of OAI in conformance with the *International Standards* for the Professional Practice of Internal Auditing.

Audit results

Based on the audit reports and corresponding management letter submitted by the audit firm, the results are summarized in the table below:

Project Ex	penditure*	Project Assets					
Amount (in \$ '000)	Opinion	Amount (in \$'000)	Opinion				
2,413	Unqualified	11	Unqualified				

^{*} Expenditures recorded in the Project Trial Balance were \$2,652,810. Excluded from the audit scope were transactions that relate to expenditures processed and approved outside of the country of \$239,733.

The audit did not result in any recommendations. There was one issue noted regarding incorrect classification of expenses, without any impact on the audit opinion rendered. This issue had also been noted in the previous audit and the status of the recommendation was still in progress at the time of the audit fieldwork, thus no new recommendation was raised in the current audit.

Implementation status of previous OAI audit recommendations: Report No. 1586, 7 January 2016.

Total recommendations: 2 Implemented: 1

In progress: 1

United Nations Development Programme Office of Audit and Investigations



The pending recommendation pertains to the incorrect classification of expenses.

Helge S. Osttveiten Director

Office of Audit and Investigations



United Nations Development Programme (UNDP)

Report of the Independent Auditor on the United Nations Entity for Gender Equality and the Empowerment of Women (UN Women) Directly Implemented (DIM) Project 00086906 "Ending Violence Against Women-Afghan Women Protection"

- Afghanistan -

For the year ended 31 December 2015



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Executive Summary

KPMG Geneva conducted the financial audit of UN Women project number 00086906 "Ending Violence Against Women-Afghan Women Protection" (the project) for the period 1 January to 31 December 2015. The audit was undertaken on behalf of the Office of Audit and Investigations (OAI), United Nations Development Programme (UNDP).

We have issued audit opinions as summarized in the table below and as detailed in the next section:

Project Trial Balance (PTB) Statement Project Statement of Fixed Assets

Unqualified Unqualified

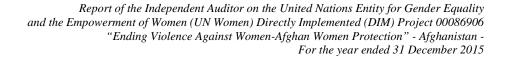
Findings as a result of our audit are provided in the management letter on page 8.

KPMG SA

Pierre-Henri Pingeon *Auditor in Charge*

Henri Mwaniki

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Audit Objectives and Scope

The objective of the financial audit was to express an opinion on the Directly Implemented Modality (DIM) project statements which include:

- Expressing an opinion on whether the financial expenses incurred by the project between 1 January and 31 December 2015 are fairly presented in accordance with UN Women accounting policies and that the expenses incurred were: (i) in conformity with the approved project budgets; (ii) for the approved purposes of the project; (iii) in compliance with the relevant regulations and rules, policies and procedures of UN Women; and (iv) supported by properly approved vouchers and other supporting documents. The Project Trial Balance (PTB) certified by the UN Women Chief of Accounts is the mandatory and official Statement upon which the audit opinion should be expressed. Other forms of Statement of expenses that may be prepared by a project office are not acceptable.
- Expressing an opinion on whether the Project Statement of Fixed Assets presents fairly the balance of assets of the UN Women project as at 31 December 2015. This Statement must include all assets available as at 31 December 2015 and not only those purchased in the period. The Project Statement of Fixed Assets as at 31 December 2015, certified by the UN Women Chief of Accounts, is the mandatory and official Statement upon which the audit opinion should be expressed. Other forms of Project Statement of Fixed Assets that may be prepared by a project office are not acceptable. Where a DIM project does not have any assets or equipment, it will not be necessary to express such an opinion.

The scope of the audit relates only to transactions concluded and recorded against the UN Women DIM project, between 1 January and 31 December 2015. The scope of the audit did not include:

- Activities and expenses incurred or undertaken at the level of "responsible parties", unless the inclusion of these expenses is specifically required in the request for proposal; and
- Expenses processed and approved in locations outside the Country Office responsible for the
 project, such as expenditures initiated at UN Women Regional Offices and UN Women
 Headquarters for which the supporting documentation is not retained at the level of the UN
 Women country office.



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Independent Auditors' Report

Project Trial Balance (PTB) Statement

To: Office of Audit and Investigations (OAI), United Nations Development Programme (UNDP)

Audited Project: "Ending Violence Against Women-Afghan Women Protection"

Period covered by the audited PTB Statement: From 1 January 2015 to 31 December 2015

Atlas Project Number to identify the PTB: 00086906

Location: Afghanistan

We have audited the accompanying Project Trial Balance (PTB) Statement of the UN Women project number 00086906 "Ending Violence Against Women-Afghan Women Protection" for the period 1 January to 31 December 2015. The PTB expenditures totalling \$2,652,810.11 are comprised of audited expenditures of \$2,413,077.09 under the Directly Implemented Modality (DIM) and expenditures processed and approved outside the UN Women Country office in Afghanistan of \$239,733.02, which were excluded from the scope of our audit.

Management's Responsibility for the Project Trial Balance Statement

Management is responsible for the preparation of the PTB Statement for "Ending Violence Against Women-Afghan Women Protection" project and for such internal control as management determines is necessary to enable the preparation of a Statement that is free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on the Statement based on our audit. We conducted our audit in accordance with the International Standards on Auditing. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the Statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the Statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the Statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the project's preparation of the Statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the project's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the presentation of the Statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



Report of the Independent Auditor on the United Nations Entity for Gender Equality and the Empowerment of Women (UN Women) Directly Implemented (DIM) Project 00086906 "Ending Violence Against Women-Afghan Women Protection" - Afghanistan -For the year ended 31 December 2015

Opinion

In our opinion, the attached Project Trial Balance (PTB) Statement presents fairly, in all material respects, the expenses of \$2,413,077.09 incurred by the project number 00086906 "Ending Violence Against Women-Afghan Women Protection" for the period 1 January to 31 December 2015 in accordance with UN Women accounting policies and were i) in conformity with the approved project budgets; (ii) for the approved purposes of the project; (iii) in compliance with the relevant regulations and rules, policies and procedures of UN Women; and (iv) supported by properly approved vouchers and other supporting documents.

KPMG SA

Pierre-Henri Pingeon *Auditor in Charge*

Henri Mwaniki



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Independent Auditors' Report

Project Statement of Fixed Assets

To: Office of Audit and Investigations, United Nations Development Programme (UNDP)

Audited Project: "Ending Violence Against Women-Afghan Women Protection"

Period covered by the Project Statement of Fixed Assets: 1 January 2015 to 31 December 2015

Atlas Project Number to identify the PTB: 00086906

Location: Afghanistan

We have audited the accompanying Project Statement of Fixed Assets of the UN Women project number 00086906, "Ending Violence Against Women-Afghan Women Protection" as at 31 December 2015.

Management's Responsibility for the Project Statement of Fixed Assets

Management is responsible for the preparation of the Statement for the "Ending Violence Against Women-Afghan Women Protection" project and for such internal control as management determines is necessary to enable the preparation of a Statement that is free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on the Statement based on our audit. We conducted our audit in accordance with the International Standards on Auditing. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the Statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the Statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the Statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the project's preparation of the Statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the project's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the presentation of the Statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



Report of the Independent Auditor on the United Nations Entity for Gender Equality
and the Empowerment of Women (UN Women)
Directly Implemented (DIM) Project 00086906
"Ending Violence Against Women-Afghan Women Protection" – Afghanistan –
For the year ended 31 December 2015

Opinion

In our opinion, the attached Project Statement of Fixed Assets present fairly, in all material respects, the balance of inventory of the UN Women project number 00086906 "Ending Violence Against Women-Afghan Women Protection" with a Net Book Value of \$11,267.87 as at 31 December 2015 in accordance with UN Women accounting policies.

KPMG SA

Pierre-Henri Pingeon Auditor in Charge Henri Mwaniki



Management Letter

To: Office of Audit and Investigations, United Nations Development Programme

Audited Project: "Ending Violence Against Women-Afghan Women Protection"

Period covered: 1 January 2015 to 31 December 2015 Atlas Project Number to identify the PTB: 00086906

Location: Afghanistan

We have raised the following finding related to this project as a result of our audit.

Observation 1

• Expenses accounted for under incorrect accounting codes

The approved budget provides account codes against which expenses should be reported. From our review of 90 expenditure samples, we noted five instances where expenses amounting to \$138,708 as detailed below were not booked in the correct accounting codes.

				Amount should	Charge accoun		Correct account			
Voucher No.	Description	Date Total Amou nt (USD)		be charged to correct account code (USD)	Code	Descript ion	Code	Descripti on		
AFG30-	Final reimbursement	8-	20,214	20,214	72510	Publicati	72505	Stationery		
0001300	of Humanitarian	Oct- 15				on		and other office		
0-1-3- ACCR-	Assistance for Women and Children	15						supplies		
DST	of Afghanistan for							supplies		
	project Kabul's									
	Women Protection									
	center on account of									
	program cost which includes food,									
	detergents, medical									
	expenses, heating									
	during winter,									
	stationery, electricity cost and fuel for									
	generator.									
AFG30-	Advance clearance of	9-	58,310	58,310	72505	Stationer	72420	Land		
0001278	2nd installment of	Aug-		,		y and	and	Telephon		
7-1-4-	AWAW of project	15				other	73105	e Charges		
ACCR-	Kabul WPC on					office		Rent		
DST	account of supplies cost which includes					supplies		кепі		
	Telephone charges,									
	internet and shelter									
	rent.									



Report of the Independent Auditor on the United Nations Entity for Gender Equality
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Directly Implemented (DIM) Project 00086906
"Ending Violence Against Women-Afghan Women Protection" – Afghanistan –
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				Amount	Charge	ed to	Correct account				
				should	accoun	t					
Voucher No.	Description	Date	Total Amou nt (USD)	be charged to correct account code (USD)	Code	Descript ion	Code	Descriptio n			
AFG30- 0001293 3-1-4- ACCR- DST	Advance clearance of 1st installment paid to Afghan Women Skills Development Center (AWSDC) for project Jawzjan & Samangan) Women protection center on account of equipment's (furniture for shelter, computer, printer).	29- Sep- 15	6,084	6,084	72505	Stationer y and other office supplies	72210	Machinery and Equipment			
AFG30- 0001313 6-1-3- ACCR- DST	Advance clearance of 1st installment of Huminartian Assistance for Women and Children of Afghanistan for project Kabul's Women Protection center on account of programme cost.	8- Nov- 15	31,550	28,027	72145	Svc Co- Training and Educatio n Services	72155	Svc Co- Public Admin, Politics			
AFG30- 0001291 5-1-3- ACCR- DST	Advance partial clearance of 1st installment of Afghan Women for Afghan Women for project Kabul's Women Protection center on account of programme cost.	27- Sep- 15	28,695	26,073 138,708	72145	Svc Co- Training and Educatio n Services	72155	Svc Co- Public Admin, Politics			

The error above was caused due to inadequate review of costs posted to the account codes.

Though no impact to the overall expenses was noted, there is a risk that controls over the recording of expenses to the appropriate account codes may not be operating effectively which could potentially lead to future impacts on budgets as activities may not be implemented as planned.

Priority/Grading

Medium



Report of the Independent Auditor on the United Nations Entity for Gender Equality
and the Empowerment of Women (UN Women)
Directly Implemented (DIM) Project 00086906
"Ending Violence Against Women-Afghan Women Protection" – Afghanistan –
For the year ended 31 December 2015

• Recommendation

No recommendation was proposed as a similar recommendation was made in the prior year (report dated 17 December 2015, observation no. 1), the status of which is "in progress" based on the Office of Audit and Investigation's assessment in CARDS (dated 2 August 2016).

• Management Comment and Action Points

Not Applicable.

KPMG SA

Pierre-Henri Pingeon Auditor in Charge Henri Mwaniki

Annex 1: Project Trial Balance (PTB) Statement



United Nations Entity for Gender Equality and the Empowerment of Women

Extract of UN Women Trial Balance as at the 31 December 2015. Expenditure by Project

Sum of Debit - Credit

Project	Account	Acc Desc	Donor Report Classification	Total Per GL	Total Per Asset Schedule	Difference:
86906	18092	Furniture - Contra Asset	Undepreciated Asset	-		
86906	18130	Communications & IT Equipments	Undepreciated Asset	12,480.33		
86906	18160	Vehicles	Undepreciated Asset	-		
86906	18170	Heavy Machinery/Equipment	Undepreciated Asset	1,800.00		
86906	18630	Accumulated Dep - ITC	Undepreciated Asset	(2,982.47)		
86906	18660	Acc Dep -Vehicles	Undepreciated Asset	-		
86906	18670	Acc Dep Heavy Mac & Equip	Undepreciated Asset	(30.00)		
			Total Undepreciated Assets	11,267.86	11,267.87	(0.01)
86906	62225	Hazard Duty Station Allow-IP	Expenses	_		
86906		Special Oper Living Allow-IP	Expenses	-		
86906		Intl Consultants-Sht Term-Tech	Expenses	45,328.30		
86906		Local ConsultSht Term-Tech	Expenses	18,000.00		
86906		Service Contracts-Individuals	Expenses	5,164.02		
86906		MAIP Premium SC		19.77		
86906		Contribution to Security SC	Expenses Expenses	217.62		
86906		Appendix D SC	Expenses	158.28		
86906		Travel Tickets-International				
			Expenses	1,140.00		
86906		Daily Subsistence Allow-Intl	Expenses	5,872.00		
86906		Travel - Other	Expenses	502.00		130
86906		Svc Co-Construction & Engineer	Expenses	14,300.00		
86906		Svc Co-Natural Resources & Env	Expenses	94,708.39		
86906		Svc Co-Studies & Research Serv	Expenses	31,767.73		
86906		Svc Co-Transportation Services	Expenses	73,768.82		
86906		Svc Co-Communications Service	Expenses	24,748.42		
86906		Svc Co-Information Technology	Expenses	459.77		
86906		Svc Co-Training and Educ Serv	Expenses	597,884.21		
86906		Svc Co-Public Admin, Politics	Expenses	947,290.24		
86906		Svc Co-Education & Health Serv	Expenses	3,552.37		
86906		Svc Co-Social Svcs, Social Sci	Expenses	32,554.66		
86906		Svc Co-Urban, Rural & Regional	Expenses	43,459.52		
86906	72205	Office Machinery	Expenses	(1,667.13)		
86906	72210	Machinery and Equipment	Expenses	358.03		
86906	72220	Furniture	Expenses	1,082.35		
86906	72399	Other Materials and Goods	Expenses	45.42		
86906	72420	Land Telephone Charges	Expenses	(21.51)		
86906	72505	Stationery & other Office Supp	Expenses	133,518.94		
86906	72510	Publications	Expenses	21,129.91		
86906	72605	Grants to Instit & other Benef	Expenses	-		
86906	73105	Rent	Expenses	3,000.00		
86906	73125	Common Services-Premises	Expenses	319,389.79		
86906	73410	Maint, Oper of Transport Equip	Expenses	8.		
86906	74110	Audit Fees	Expenses	22,500.00		
86906	74510	Bank Charges	Expenses	112.38		
86906	74525	Sundry	Expenses	-		
86906	74906	Gain or Loss on Capital Assets	Expenses	(19,139.41)		
86906	74910	Gain/Loss Disposal Fixed Asset	Expenses	12,891.01		
86906	74965	Low value equipment	Expenses	-		
86906	75115	Facilities & Admin - OH & Ind	Expenses	250,593.81		
86906	76105	Foreign Exch Transaction Loss	Expenses	-		
86906	76125	Realized Loss	Expenses	107.98		
86906	76135	Realized Gain	Expenses	(22,829.17)		
86906	77630	Dep Exp Owned - ITC	Expenses	(1,375.88)		
86906	77660	Dep Exp Owned -Vehicle	Expenses	(7,812.53)		
86906	77670	Dep Exp-Hvy Mac & Equip	Expenses	30.00		
86906 Tota	l			2,652,810.11		

I hereby certify that the Trial balance is extracted from UN Womens books and records, which has been audited by the United Nations Board of Audit for the year ended 31 December 2015.

Donna Grimwade

24-May-16

Chief of Accounts

Date

Pierre-Henri Pingeon, Partner KPMG SA, Geneva 25 August 2016

Henri Mwaniki, Senior Manager KPMG SA, Geneva

25 August 2016

Annex 2: Project Statement of Fixed Assets



Asset Schedule by Project as at the 31 December 2015

Business	Operating								Acquisition	In Service		Net Book		lm	ıl			Fund
unit	Unit	Asset ID	Profile ID	Description	TAG Number	Serial Number	Model	Location	Date	Date	Cost,USD	Value	Quantity Dep	artment Ag	ency	Donor	Project	code
AFG30	AFG	00000001183	UNW_ICT14	CISCO Network Switch 2960 48 P	UNW-CAP-0208	FOC1721X11T	2960 48 Port	AFGOFFB-08	9/1/2014	9/1/2014	1,797.17	1,367.70	1 9250	1 00	001	11234	00086906	W3000
AFG30	AFG	00000001184	UNW_ICT14	CISCO Network Switch 2960 48 P	UNW-CAP-0209	FOC1719Z46G	CISCO 2960	AFGOFFB-08	9/1/2014	9/1/2014	1,797.17	1,367.70	1 9250	1 00	001	11234	00086906	W3000
AFG30	AFG	00000001185	UNW_ICT14	CISCO Network Switch 2960 48 P	UNW-CAP-0210	CFW1747A4C0	2960 48 Port	AFGOFFB-08	9/1/2014	9/1/2014	1,797.17	1,367.70	1 9250	1 00	001	11234	00086906	W3000
AFG30	AFG	000000001186	UNW_ICT14	CISCO Catalyst 3750X Switch	UNW-CAP-0211	FD01718P0T3	3750 48 Port	AFGOFFB-08	9/1/2014	9/1/2014	7,088.83	5,394.77	1 9250	1 00	001	11234	00086906	W3000
AFG30	AFG	000000002626	UNW_OFCE1	A Office Equipment	UNW-A-0295	00K33KBFA00230X		AFG30	12/15/2015	12/15/2015	1,800.00	1,770.00	1 9250	1 00	001	11234	00086906	W3000
												11,267.87						

I hereby certify that the Asset Schedule is extracted from UN Womens books and records, which has been audited by the United Nations Board of Audit for the year ended 31 December 2015.

Donna Grimwade
Chief of Accounts

25-May-16 Date Frankline Okumu Asset Focal Point

25-May-16 Date

Pierre-Henri Pingeon, Partner KPMG SA, Geneva 25 August 2016 Henri Mwaniki, Senior Manager KPMG SA, Geneva 25 August 2016

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Annex 3: Audit Findings Priority Ratings

Annex 3: Audit finding priority ratings

The following categories of priorities are used:

High Action is considered imperative to ensure that UN Women is not exposed to high

(Critical) risks

Failure to take action could result in major consequences and issues

Medium Action is considered necessary to avoid exposure to significant risks. Failure to take

(Important) action could result in significant consequences.

Low Action is considered desirable and should result in enhanced control or better value

for money. Low priority recommendations, if any, are dealt with by the auditors directly with the Office management, during the exit meeting and through a separate memo subsequent to the fieldwork. **Therefore**, **low priority recommendations are**

not included in the audit report.